



# SEND Single Route of Redress National Trial Expenses

**Guidance for Local Authorities and Health Commissioning Bodies** 

November 2019

# **Contents**

0	Summary	3
	Expiry or review date	
	Who is this publication for?	
	Main points	
	Location of the Grant Funding Agreement and Claim Form	3
0	Overview of Claims Process	
0	Acceptance of Grant Offer & Effective Date	5
0	Grant Claim Form	6
0	DfE Grant Terms and Conditions	7
0	Statement of Grant Usage	9
0	Appendix	10
	1. Grant Funding Agreement	
	2. Grant Claim Form	11
	3. Statement of Grant Usage	12

# **Summary**

This document intends to provide guidance to Local Authorities outlining the process of reimbursing reasonable costs – up to the value of £4,000 per case – of attending a SEND Tribunal trial.

# **Expiry or review date**

This guidance will be reviewed before March 2020.

# Who is this publication for?

This guidance is predominantly for use by Local Authorities (SEND and Social Care teams) and health commissioning bodies who are going through or have had an appeal registered against them under the SEND single route of redress national trial and required guidance on how to raise an expense claim for reimbursement.

This document will begin with a high-level overview of the claims process, followed by a detailed breakdown of each step of the process.

# **Main points**

Relating to appeals against Local Authority decisions and EHC plans issued or amended between 3 April 2018 and 31 August 2020, a grant of up to £4,000 per case can be awarded for SEND Tribunal trial activities under the national trial. This grant is to reimburse the reasonable endeavours of the Local Authorities and health commissioning bodies to achieve the following:

- LAs informing the social care team and health commissioning body of the appeal.
- LAs collecting evidence from all parties to be presented at the Tribunal.
- Attending an extended trial hearing if necessary.
- Forwarding response to recommendation letters to the evaluation team.
- LAs to make payments to the social care teams and health commissioning body for costs incurred in relation to:
  - Gathering and sending evidence to the LA, and case management activities relating to the trial.
  - Sending a witness to the trial hearing.
  - Responding to the LA and parents about the recommendations of the Tribunal.

# **Location of the Grant Funding Agreement and Claim Form**

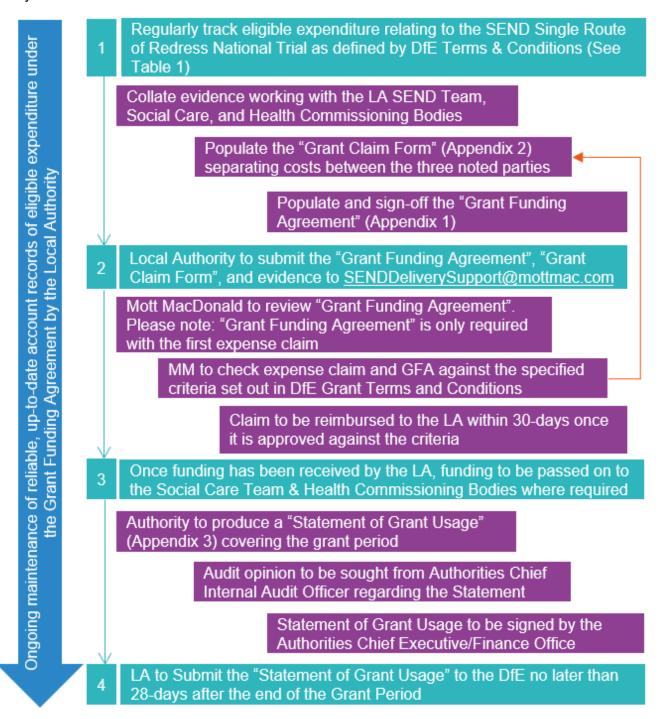
The resources can be found on the toolkit created for the national trial at <a href="https://www.sendpathfinder.co.uk/send-single-route-of-redress-national-trial">https://www.sendpathfinder.co.uk/send-single-route-of-redress-national-trial</a>, under numbers [17] and [18] of the listed items within the toolkit. To access the forms directly, please select the links below:

- Grant Funding Agreement
- Claim Form

## **Overview of Claims Process**

To submit a valid expense claim, the LA is required to follow the 4 stages in blue outlined in the below flowchart. To support this, there are a number of supplementary activities the authority is required to carry out. These are highlighted in purple.

Should any errors be noted during the quality assurance process of the expense claim, Mott MacDonald have the ability to return the claim to a previous stage. This is outlined by the red arrows.



If this process is followed, and a valid claim is submitted, payment will be received by the Authority within 30-days of the claim being agreed.

# **Acceptance of Grant Offer & Effective Date**

- The National Trail enables the First-tier Tribunal SEND to make non-binding recommendations on health and social care needs, and provisions as specified in Education, Health and Care (EHC) plans. Per trial, the Department for Education (DfE) will reimburse up to the value of £4,000 to cover any reasonable expenses incurred by the Local Authority (LA) or CCG.
  - The DfE will not pay £4,000 per each trial, but rather cover all reasonable expenses up to this cap.
  - This is valid for any appeals against LA decisions made, or EHC plans issued or amended between 3 April 2018 and 31 August 2020.
  - For all trial appeals heard on or after 4 November 2019 and until the end of the trial period, local authorities should ensure that they submit all expenses claims within 3 months of the appeal hearing. For all appeals heard before 4 November 2019, local authorities will have 3 months from 4 November 2019 to submit any outstanding expense claims. If local authorities submit claims outside of the deadlines, the claim will not be accepted, barring exceptional circumstances. If exceptional circumstances apply, local authorities must evidence these and DfE will consider whether to accept such claims on a case-by-case basis.
- To accept a claim, the LA must complete the "Grant Funding Agreement" which can be found in Appendix 1.
  - To do so, the LA is expected to provide the name, contact details, and signature of a person of authority in the LA.
  - To support this claim, the LA must complete the Grant Claim form (Annex B) which can be found at Appendix 2
  - Both documents should be emailed to Mott MacDonald via the following address: <u>SENDDeliverySupport@mottmac.com</u>.
- Once received, Mott MacDonald will process the expenses forms on a monthly basis, and will be paid in arrears within 30-days of the claim approval date.
  - In cases where errors in the claim are noted by Mott MacDonald, either:
    - i. The claim will be returned to the LA for completion.
    - ii. The claim will be held by Mott MacDonald until further information is provided.
    - iii. In cases where a claim is made by the LA on behalf of a health commissioning body, the LA will be responsible for transferring the relevant funding.

### **Grant Claim Form**

- For any claims made, the Local Authority must separate relevant costs by
  - LA SEND Team
  - Social Care Team
  - Health Commissioning Body
- This will **not** impact the LAs ability to claim.
- This information is requested by the Department for Education to help inform the evaluation of the SEND Single Route of Redress National Trial by IFF Research and Belmana.
  - All information shared by the Department with either party will be subject to standard confidentiality, data protection clauses, and General Data Protection Regulation (GDPR).
- Whilst expense claims are capped at £4,000, the LA should record the full amount of costs incurred over and above the £4,000.
  - Additional costs will not be reimbursed, however these will further support the evaluation being conducted by IFF Research and Belmana.
- To support the expense claim, LAs are responsible for providing sufficient evidence such as receipts.
  - In cases where a claim is being made by the LA on behalf of a social care team or health commissioning body, the LA is responsible for ensuring sufficient evidence is collected from all parties.
  - If Mott MacDonald determine insufficient evidence has been provided, Mott MacDonald will contact you requesting the specific evidence required. In these cases, the claim will be held by Mott MacDonald until sufficient evidence is received.

# **DfE Grant Terms and Conditions**

- All expense claims must be submitted by the LA supporting the principle of achieving value for money. Thus, the following must be excluded from each claim:
  - Contribution in kind
  - Payments for activities of a political or religious nature
  - Depreciation of assets owned by the authority
  - Input VAT reclaimable by the authority from HM Revenue & Customers
  - Interest payments for finance leases
  - Gifts or entertainment, other than promotions items with a value of less than £10 per year per person.
  - Statutory fines or penalties.
- Costs such as the following may also not be claimed for:
  - Advertising, Marketing, Communications
  - Consultancy
  - Maintenance of existing resources, or creation and technical development of new resources.
- The Local Authority must also not deliberately incur liabilities for eligible expenditure in cases where this is not an operational need to do so.
- A full list of eligible expenditure is shown in table 1.

Table 1: Condit	ions for Eligible Expenditure
LA SEND	Informing the social care team and health commissioning body of
Team	the appeal and request for recommendations and collecting
	evidence from the social care team and health commissioning
	body to contribute to the bundle of evidence for the Tribunal
	The additional costs related to attending an extended trial hearing
	Forwarding response to recommendation letters to the DfE
	evaluation team at <a href="mailto:SENDletters@IFFResearch.com">SENDletters@IFFResearch.com</a>
Social Care	Gathering evidence, creating an outline argument, sending
and Health	evidence to the LA and any case management activity relating to
Commissioning	the trial
Bodies	<ul> <li>Sending a witness to a national trial hearing</li> </ul>
	<ul> <li>Responding to parents (and the LA) about recommendations</li> </ul>
	from the Tribunal
Travel and	Travel and subsistence will be reimbursed if the following conditions
Subsistence	are satisfied:
	The local authority shall have firm regard to the need for economy
	in all travel and subsistence expenditure.

- Where any travel and subsistence expenditure claimed, in the DfE's reasonable opinion is excessive - having due regard to the purpose for which it was incurred - DfE shall only be liable to reimburse so much (if any) of the expenditure as, in DfE's reasonable opinion, would reasonably have been required for that purpose.
- Claims for travelling and subsistence must be directly and exclusively related to the performance of this Grant Funding Agreement and be certified as such.
- No travel and subsistence expenditure for visits abroad, travel by aircraft or travel by private cars is allowed; travel by taxi is allowed strictly subject to all the other bullet points in this section and the overall conditions in this GFA.

### **Examples of out-of-scope Expenditure**

- The ordinary costs of a SEND appeal funding will only cover additional trial costs.
- Notifying parents/young people about the Single Route of Redress National Trial Including information relating to the National Trial in the local offer.
- Updating local systems, policies, and procedures to comply with the national trial.
- Ensuring IASS provide parents/YP with information, support, and advice about their extended rights.
- Issuing information about the evaluation of the National Trial.
- Training staff and disseminating information and guidance to those involved in the process.
- Identifying lead contacts in SEND, social care, and health.
- Ensuring SEND, local CCGs and children and adult social care leaders are aware of the trial and the implications.
- Amendments to local processes to ensure that there is a clear communication.
   system and understanding of any previous learning around complaints/tribunals
- The costs of assessments.
- Costs of provision, including provision related to recommendations/agreements through case management.
- The gathering of parent/young person's evidence (with the exception of health bodies and social care preparation time reviewing evidence whilst producing their case).
- Cost of providing mediation.
- Seeking legal advice on SEND law.
- Instructing Counsel and legal fees.

# **Statement of Grant Usage**

- The local authority must prepare a Statement of Grant Usage for the period of the trial (03/04/2018 – 31/08/2020), providing detail of the eligible expenditure for the period. A format of the Statement of Grant Usage can be found in Appendix 3.
  - The Statement must be submitted to the Department for Education no later than 28-days after the end of the Grant Period.
  - The Statement must be certified by the authority's chief executive that, to the best of their knowledge it reflects the correct amount of eligible expenditure for the trial period, and confirms the grant has been used for its intended purpose.
- The Local Authority's Chief Internal Auditor should provide an audit judgement as to whether the statement accurately reflects the eligible expenditure for the period of the trial.
  - The audit judgement should be submitted alongside the Statement of Grant Usage submitted by either the authority's Chief Executive or Chief Financial Officer.
  - The authority must inform the Department of any financial control issues raised by the Chief Internal Auditor.
  - If the Statement of Grant Usage identified any overpayments of the grant, the authority must reimburse the Department within 30-days.
  - The Secretary of State may request a further validation of the Statement of Grant Usage by a qualified independent accountant or auditor.
- The Authority must maintain reliable, accessible, and up to date account records of all expenditure funded under the Grant Funding Agreement.

# **Appendix**

Digital versions of the following documents can be assessed in the <u>toolkit</u>, which can be accessed via the following link: <u>https://www.sendpathfinder.co.uk/send-single-route-of-redress-national-trial</u>.

# 1. Grant Funding Agreement

National trial to extend the powers of the First-tier Tribunal SEND to make non-binding recommendations on health and social care needs and provision as specified in Education, Health and Care plans – for appeals against local authority decisions or EHC plans issued or amended between 3 April 2018 and 31 August 2020.

### The DfE Grant reference number is SEND NT LA expenses 01

This Grant Funding Agreement is effective from 3 April 2018.

to complete]	to sign on behalf of the Secretary of State [DfE
Date	
Signature	
Name (please print)	
Position in DfE	

As representative of [insert name of the local authority]:

I have read and understood both the Grant Offer Letter and the associated annexes including the DfE's Grant Terms and Conditions for this grant as set out in annex C. I agree to comply with the notified conditions of the grant on which the offer is made.

Signed by person authorised to sign of authority]:	n behalf of [insert name of local
Date	
Signature	
Name (please print)	
Position in organisation	
Address/email details and telephone number	

# 2. Grant Claim Form

Single Route of Redress National Trial - Grant claim form for claiming grants in arrears - Annex B(i)

OIF will pay up to £4000 per claim, if the actual costs exceed £4,000, then the local authority should record this in the 'cost incurred but not claimed' column of the table and the information will be used for research purposes.

Please insert your local authority name:	rity name:					
			Cos	Costs claimed - up to £4000 total		Cost incurred but not claimed - Please include details of
			Staff	_	Ott.:   T(6)	any additional costs incurred over the £4000 for research
Costs incurred to:	Costs for:	Breakdown of costs:	Time (hours) Costs	I lavel and subsistence	_	purposes
LA SEND team	Preparation for a trial hearing involving social care issues	Informing the social care team of the appeal and request for recommendations and collecting evidence from the social care team in response to the request for ecommendations to contribute to the bundle of evidence to send to the Tithunal				
LA SEND team	Preparation for a trial hearing involving health issues	Informing the health commissioning body of the appeal and request for recommendations and collecting and request for recommendations and collecting health commissioning body in rissues response to the request for recommendations to contibute to the bundle of evidence to send to the Tribunal				O
LA SEND team	Attendance at a trial hearing	Additional costs related to attending an extended trial hearing				
LA SEND team	Forwarding response to recommendations	Sending the response to recommendation letters received from the social care team and the health commissioner to the evaluators				0
LA SEND team	Other - please specify	Specify any other trial activity/costs here				0
Social care team	Preparation for a hearing	the gathering of evidence, creating an outline argument, sending evidence to the local authority and any case management activity				0
Social care team	Attendance at a trial hearing	Sending a witness to a trial hearing				0
Social care team	Response to recommendations	Responding to parents about recommendations from the Tribunal				
Social care team	Other - please specify	Specify any other trial activity/costs here				0
Health commissioning body - including CCS and NHS	Preparation for a hearing	the gathering of evidence, creating an outline argument, sending evidence to the local authority and any case management activity				0
Health commissioning body - including CCG and NHS	Attendance at a trial hearing	Sending a witness to a trial hearing				
Health commissioning body - including CCG and NHS	Response to recommendations	Responding to parents and LA about recommendations from the Tribunal				0
Health commissioning body – including CCG and NHS	Other - please specify	Specify any other trial activity/costs here				0

# 3. Statement of Grant Usage

National trial to enable the First-tier Tribunal SEND to make non-binding recommendations on health and social care needs and provision as specified in Education, Health and Care plans – for expenses incurred with appeals against local authority decisions and EHC plans issued or amended between 3 April 2018 and 31 August 2020.

### The DfE Grant reference number is SEND NT LA expenses 01

\* [The letter is to be reproduced on headed paper of the local authority]

### Notes for completion:

- The Grant Recipient shall prepare a Certification of Grant Usage for the Grant Period (trial appeals against local authority decisions and EHC plans issued or amended between 3 April 2018 and 31 August 2020).
- 2. This comprises three parts:
  - a) Certificate of Grant Usage
  - b) Report confirming delivery; and
  - c) If requested by DfE a final financial statement of expenditure
- 3. The Grant Recipient shall submit the forms to the Department for Education, SAPAU, 2<sup>nd</sup> Floor, Sanctuary Buildings, Great Smith Street, London SW1P 3BT. For all trial appeals heard on or after 4 November 2019 and until the end of the trial period, local authorities should ensure that they submit all expenses claims within 3 months of the appeal hearing. For all appeals heard before 4 November 2019, local authorities will have 3 months from 4 November 2019 to submit any outstanding expenses claims.



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